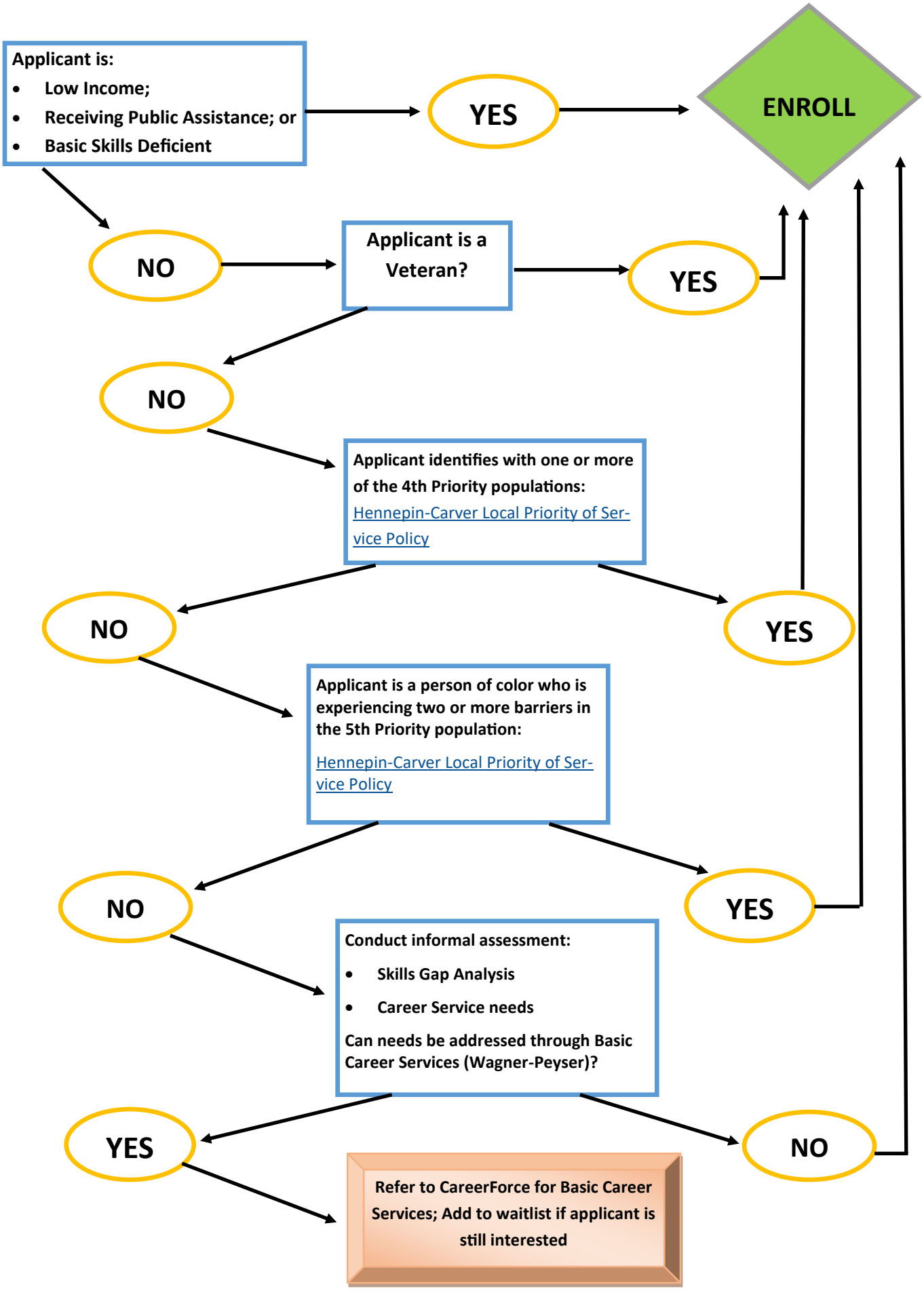Hennepin-Carver WDA 09 WIOA Adult Priority of Service Flow Chart